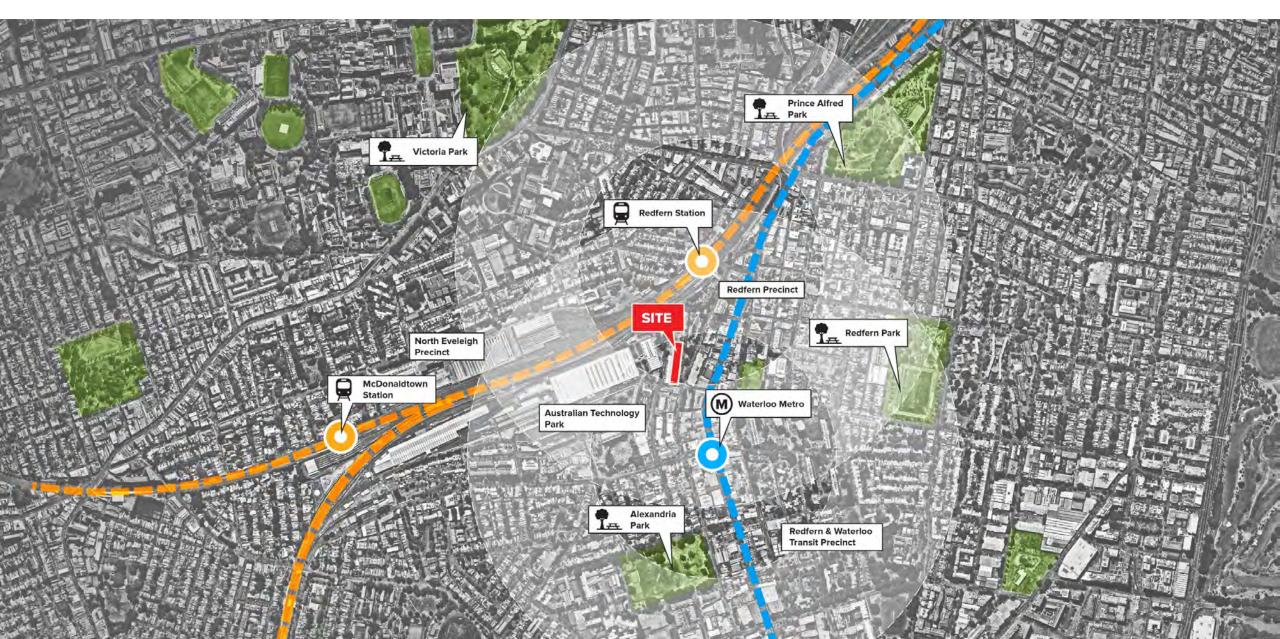
'Gibbons Place' - Redfern

Presentation for the Independent Planning Panel



Introduction: William Messister





Process Overview: Matt Sonter

Process Overview: Matthew Sonter

- Partner in the Planning & Environment team at Mills Oakley who have provided advice on the PP and VPA offers which have been submitted over the course of the proposal.
- Brief summary of context and background to PP.
- Touch on the relevance of statutory and draft planning documents referred to within the Council report form an assessment perspective.
- Provide some clarification on PP documentation and subject matter of PP which is in some instances unclear form the Council report which Land use was never part of the PP
- Confirm the VPA details

Strategic Merit: Chris Wilson

Land Use and Strategic Merit Test

- Land use was *never* a component of the Planning Proposal.
- The site is *already* zoned B4 Mixed Use and *all* proposed land uses are permitted with consent.
- Strategic Merit Test not strictly applicable given the proposal does not alter previous strategic planning completed for the site.
- Discussion should focus on *site-specific merit*.
- In any case, the strategic merit of the proposal is demonstrated through its consistency with key Strategic Plans & Policies.

Relevant Strategic Plans & Policies

- Greater Sydney Region Plan- A Metropolis of Three Cities
- Eastern City District Plan
 - Harbour CBD Innovation Corridor
 - Central to Eveleigh Urban Renewal Corridor
 - 30 Minute City
- Sustainable Sydney 2030
- LUIP is not a relevant consideration As no longer proceeding.

Note – the following key salient objectives from each of the nominated applicable strategic planning literature documents has not been cherry picked but more so has been provided for emphasis. The planning proposal document itself addresses all objectives chronologically of each of the respective documents.

Infrastructure and Collaboration		
Objective 1	 Infrastructure supports the three cities Support new infrastructure in each city – including cultural, education, health, community and water infrastructure – to fairly balance population growth with infrastructure investment. 	~
Objective 2	Infrastructure aligns with forecast growth	~
Objective 4	Infrastructure use is optimized	~
Objective 5	Benefits of growth realized by collaboration of governments, community and business	~

Sustainability		
Objective 31	Public open space is accessible, protected and enhanced	\checkmark
Objective 32	The Green Grid links parks, open spaces, bushland and walking and cycling paths	\checkmark
Objective 33	A low-carbon city	\checkmark
Objective 34	Energy and water flows are captured, used and re-used	\checkmark

Liveability		
Objective 6	 Services and infrastructure meet communities' changing needs Walkable, mixed-use places co-located with social infrastructure and local services. 	✓
Objective 7	 Communities are healthy, resilient and socially connected Mixed-use neighborhoods close to centers and public transport. Prioritize opportunities for people to walk, cycle and use public transport. Active street life. Co-location. 	✓
Objective 9	Greater Sydney supports creative industries and innovation	\checkmark
Objective 10	 Greater housing supply 46,550 additional homes for the Eastern City by 2021 and 157,500 by 2036. Urban renewal in the right locations (Redfern to Eveleigh Urban Renewal Corridor): ✓ Align with infrastructure investment e.g. Sydney Metro ✓ Accessibility to jobs ✓ Accessibility to transport ✓ Walkability and cycling ✓ Central to Eveleigh Urban Transformation Strategy – Ten Key Moves 	✓

Liveability		
Objective 11	 Housing is more diverse and affordable 5-10% affordable rental housing. 	~
Objective 12	 Great places that bring people together Diverse land use mix. Fine grain urban form. <u>Walkability (within a 10-minute walk of centers).</u> People-friendly public realm and open spaces. Social infrastructure. 	~

Productivity		
Objective 14	 Integrated land use and transport creates walkable and 30-minute cities Sydney Metro a 'city-shaping corridor'. 	 ✓
Objective 15	 The Eastern, GPOP and Western Economic Corridors are better connected and more competitive Eastern Economic Corridor – Sydney Metro will improve accessibility between economic agglomerations and significantly increase the size of the labour market which can access the corridor by public transport, boosting productivity. 	~
Objective 18	 Harbour CBD is stronger and more competitive Innovation underpins global 21st century cities. Harbour CBD Innovation Corridor – Redfern to Eveleigh Precinct. Facilitating the attraction and development of innovation activities enhances Greater Sydney's global competitiveness. Planning controls need to be flexible to allow for the needs of the innovation economy. With identified future office supply limited to around 10 years there is a need to maximize vertical development opportunities and outward extensions where possible, for example southward along the Redfern to Eveleigh corridor. 	•

Productivity		
Objective 21	Internationally competitive innovation precincts	\checkmark
Objective 22	 Investment and business activity in centres 817,000 new jobs by 2036. Diversify the range of activities in all centres. Residential development in strategic centres and within 10min walking distance. Walkability, cycling and public transport. Vibrant & safe places, quality public realm, locally accessible open space. 	√

Sustainability		
Objective 31	Public open space is accessible, protected and enhanced	 ✓
Objective 32	The Green Grid links parks, open spaces, bushland and walking and cycling paths	\checkmark
Objective 33	A low-carbon city	\checkmark
Objective 34	Energy and water flows are captured, used and re-used	\checkmark

Infrastructure and Collaboration		
Planning Priority E1	 Planning for a city supported by infrastructure Better align growth with infrastructure by taking into account the capacity of existing infrastructure and existing infrastructure commitments. 	~
Planning Priority E2	 Working through collaboration Central to Eveleigh Urban Transformation Strategy 	~

Sustainability		
Planning Priority E18	Delivering high quality open space	~
Planning Priority E19	Reducing carbon emissions and managing energy, water and waste efficiently	\checkmark

Liveability		
Planning Priority E3	 Providing services and social infrastructure to meet people's changing needs Co-location. Fine-grain urban form. Land use mix. Social infrastructure. 	
Planning Priority E4	 Fostering healthy, creative, culturally rich and socially connected communities <u>Walkable streets, pedestrian and cycling connections</u>. <u>Mixed-use places.</u> Fine-grain urban form and open spaces. <u>Diversity of housing types through urban renewal.</u> Social connectors/social infrastructure. 	~

Liveability		
Planning Priority E5	 Providing housing supply, choice and affordability, with access to jobs, services and public transport 157,500 new homes by 2036. Additional capacity for housing supply in conjunction with Redfern to Eveleigh Urban Transformation. Urban renewal in the right locations (Redfern to Eveleigh Urban Renewal Corridor): ✓ Align with infrastructure investment e.g. Sydney Metro ✓ Accessibility to jobs ✓ Accessibility to transport ✓ Walkability and cycling ✓ Central to Eveleigh Urban Transformation Strategy – Ten Key Moves 	✓
Planning Priority E6	 <u>Creating</u> and <u>renewing great places</u> and local centres <u>Transit-oriented development, co-locate facilities and social infrastructure.</u> <u>Walking, cycling and public transport connections.</u> <u>Protect or expand employment opportunities.</u> <u>Increase residential development in, or within walkable distance of, the centre.</u> 	 ✓

Productivity		
Planning Priority E7	 Growing a stronger and more competitive Harbour CBD The Innovation Corridor contains knowledge-intensive, creative and start-up industries that support the global competitiveness of the Harbour CBD. 662,000-732,000 jobs for the Harbour CBD. 	~
Planning Priority E8	 Growing and investing in the Innovation Corridor (Redfern to Eveleigh Precinct) Competitive Innovation Precincts: ✓ High levels of amenity and walkability. ✓ Good transport connections. ✓ Proximity to affordable and diverse housing options. ✓ Cultural, entertainment and leisure activities, including strong night-time activities. ✓ Events spaces, and affordable and scalable office spaces. Recent expansion of digital and creative industries has reduced the availability of suitable workspaces and substantially increased rents. Planning controls need to allow sufficient supply of workspaces and flexibility. Urban regeneration projects should capitalise on opportunities to deliver cultural infrastructure, and walking and cycling connections, alongside these spaces. 	*

Productivity				
Planning Priority E10	 Delivering integrated land use and transport planning and a 30-minute city Sydney Metro a 'city-shaping corridor'. Walking and cycling connections. 	 ✓ 		
Planning Priority E11	 Growing investment, business opportunities and jobs in strategic centres Well-planned centres stimulate economic activity and innovation through the co-location of activities, provide jobs closer to where people live and use infrastructure more efficiently. <u>A balance must be struck in providing adequate mixed-use land around the commercial core to ensure new residential developments can benefit from access and services in centres.</u> Opportunities for smart work hubs in strategic centres should be encouraged. 	✓		

Sustainable Sydney 2030

Strategic Directions			
Direction 1	A globally competitive and innovative city	✓	
Direction 2	A leading environmental performer	✓	
Direction 3	Integrated transport for a connected city	✓	
Direction 4	A city for pedestrians and cyclists	✓	
Direction 5	A lively, engaging city centre	✓	
Direction 6	Vibrant local communities and economies	✓	
Direction 7	A cultural and creative city	✓	
Direction 8	Housing for a diverse population	✓	
Direction 9	Sustainable development, renewal and design	✓	
Direction 10	Implementation through effective partnerships	✓	

'Alternate Truths'

F

Council Report	Response	
"The PP pre-empts the LUIIP"	Council & DPE encouraged the lodgement of the PP. The LUIP is not a relevant consideration as is no longer proceeding.	
"Land use conflict"	Land use not part of the PP – site is already zoned for mixed use development?	
"Creation of a Dormitory suburb" "Primarily a residential development" "Relies on residents travelling out of the area to access jobs & services"	Housing, affordable housing, commercial space, start-up hub, retail, community facilities, open space. 2min walk to ATP and Redfern centre?	
"Loss of employment space"	Maintain 240 jobs on-site – no net loss of jobs. Start-up hub – 55 entrepreneurs – positive multiplier effect.	
"Insufficient affordable housing"	5-10% affordable housing (Objective 11, Region Plan & Priority E5, District Plan). 7.2% or \$14million ?	

- A Strategic Merit test was the first assessment undertaken and was considered to then, as it does now, meet and achieve the requirements of the test itself;
- One of the only remaining sites in this part of Sydney where a proposal of this nature is appropriate and can be achieved from a site and strategic assessment standpoint (without the need for consolidation);
- ✓ VPA Version 1 Was offered and declined by Council inclusive of affordable commercial floor space;

'Alternate Truths'

F

Council Report	Response
"No public domain benefits"	Cornwallis Lane revitalisation, 2 public open spaces, pedestrian through-site link, footpath widening, awnings, public art, landscaping, active frontages?
"Narrow approach to infrastructure delivery and meeting needs of future population"	VPA, affordable housing, affordable start-up space, open space and public domain upgrades, Economic Benefit & Community Needs Assessment adoption?
Congestion and strain on transport systems. "The site is located <u>some distance</u> from both Redfern Station and the proposed Waterloo Metro."	2min walk to Redfern Station and Waterloo Metro? City of Sydney Active Travel targets – 60% local trips by walking, 1/3 commuter trips by walking, 10% all trips by cycling. Reduced need to travel (live & work on-site) or next door at ATP?
"Single-site PP cannot achieve energy efficiency"	ESD and TOD fundamentals? Numerous examples in Sydney and the world of single-site developments which achieve excellence in environmental sustainability.

✓ The proposal exudes significant public benefit – one need only look at the DRAFT VPA;

✓ Housing diversity, affordability, public open space, economic benefit in a sustainable, <u>accessible location</u>, done well!

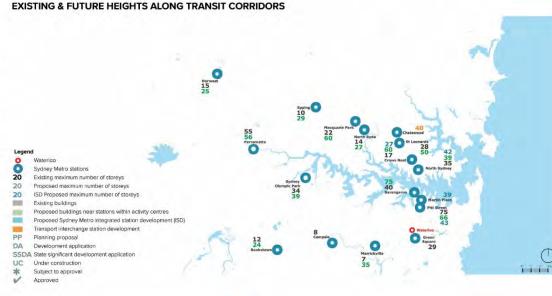
Local Merit: Stephen Moore

Strategic Design Merit: Three Cities Context

A STRATEGIC RESPONSE

TO HEIGHT ALONG TRANSIT CORRIDORS

Sydney is focused on increasing liveability by investing in the infrastructure to connect people. The new Metro will play a key part in making Sydney more connected and liveable by unlocking the growth potential of existing centres and urban areas. The strategy for higher densities in inner city areas will bring greater vibrancy, reduced travel times and increased economic opportunities by locating people closer to jobs and education. Changes in height and densities along the new Metro corridor supports this growth strategy. Waterloo is part of this change as one of the few sites close to Sydney CBD with this opportunity.

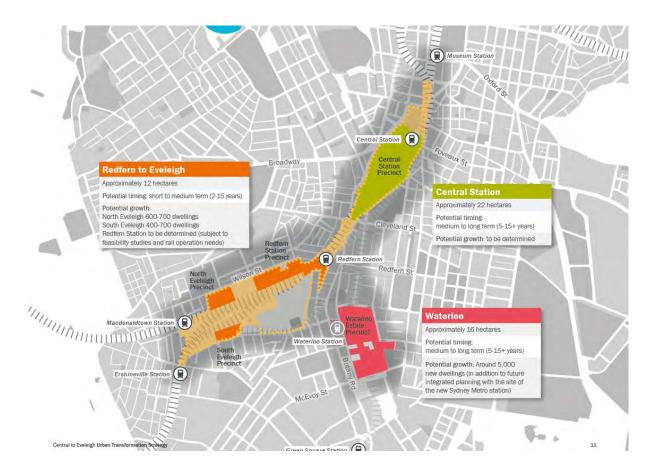


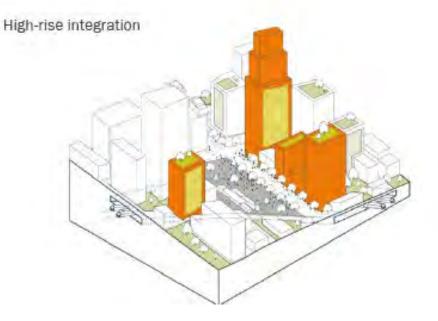
The proposed concept is consistent with Government policy, approvals and proposals for taller buildings near rail stations. Interestingly, 30 storey buildings are the 'new normal' for sustainable development.



Comparison of existing and future heights within activity centres along transit corridors

Strategic Design Merit: District





"Excellence in design quality and 'density done' well principles, including sensible transitions from taller buildings around rail stations and key locations along the rail line, down to existing one or two storey buildings, will respect everything that is great about the traditional character of surrounding neighbourhoods."

The proposed concept is supported by place-based planning strategies, including the District Plan and Central to Eveleigh Transformation Strategy. Gov't focus on first principle environmental goals (i.e. solar amenity) has informed the concept.

Strategic Design Merit: Gov't Intent Within C2E







Whilst not pre-empting the planning process, the NSW Gov't has publicly released preferred plans for the Waterloo Metro Quarter and Estate. The proposal is consistent with these concepts, including

Strategic Design Merit: District



Strategic Design Merit: District

Central Sydney Planning Strategy

2016-2036





SUPPLEMENTARY SUBMISSION: OVERSHADOWING IMPACTS ASSESSMENT

PLANNING PROPOSAL AT 44-78 ROSEHILL ST, REDFERN JUNE 2018

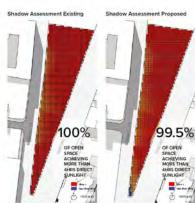
IMPACT ON PUBLIC OPEN SPACE IMPACT ON RESIDENTIAL BUILDINGS



IMPACT ON PUBLIC SPACE

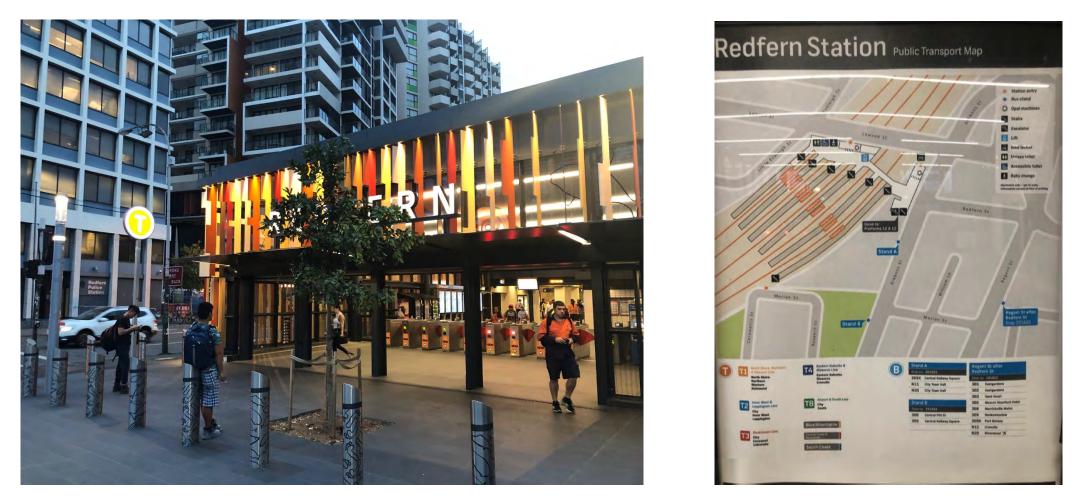
GIBBONS STREET RESERVE





Whilst not geographically applicable, the City of Sydney Planning Strategy "focuses new tower opportunities in those areas less constrained by sun access planes." Within this context and at the request of the CoS to undertake a detailed solar analysis, our proposal satisfies CoS sun access plane requirements.

Strategic Design Merit: Redfern Station Upgrades



The NSW Government has committed to major upgrades to Redfern Station by 2023, including a southern east-west concourse and improved southern access into ATP and surrounds.

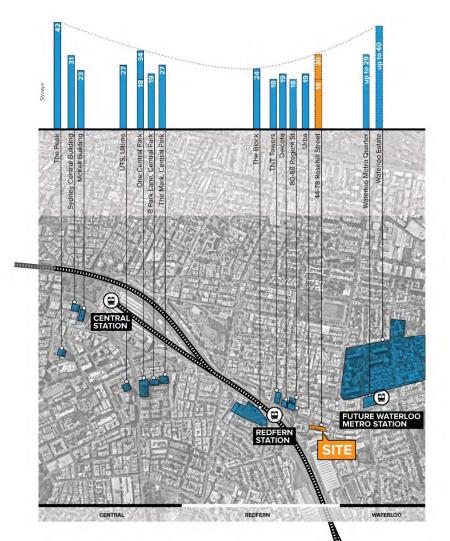
Local Design Merit: Built Form Context + Height

The proposed concept positively contribute to the built form context of the Central to Eveleigh Corridor, including a varied and interesting skyline.

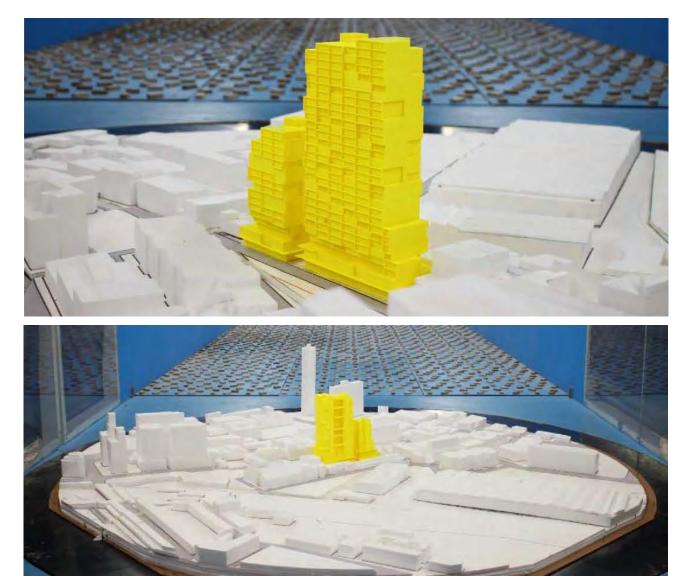
Specifically, the height is contextually appropriate for the corridor creating a skyli punctuated by taller towers.

Given the separation distance from the existing Redfern tower cluster and proposal the visual integrity of the cluster is not dilut by the tower.

The diagram opposite illustrates the built fc context.



Local Merit: Wind Impacts



"The model of the proposed development was tested in the wind tunnel without the effect of any forms of wind ameliorating devices such as screens, balustrades, etc. that are not already shown in the architectural drawings......

.... The results of the study indicate that treatments are required for certain locations to achieve the desired wind speed criteria for pedestrian comfort and safety.....

...... With the inclusion of these treatments to the final design, it is expected that wind conditions for all outdoor trafficable areas within and around the proposed development will be suitable for their intended uses."

Windtech Report

Local Merit: ADG Compliance – Building Separation

SITE SPECIFIC MERIT TESTS

SITE SPECIFIC TEST 2

BUILDING SEPARATION - Terraces on Rosehill Street

Council Comment:

The site shares a block with five terraces, located immediately to the south. If the site were to be developed according to the blanning proposal request, the height transition to these terraces would be an exceptionally poor urban design outcome, with significant amenity impacts. The transition (or "stepping down") of s 30 storey tower to a 19 storey tower and then to the existing 2 storey terraces would not effectively ameliorate the enormous height difference across the single block.

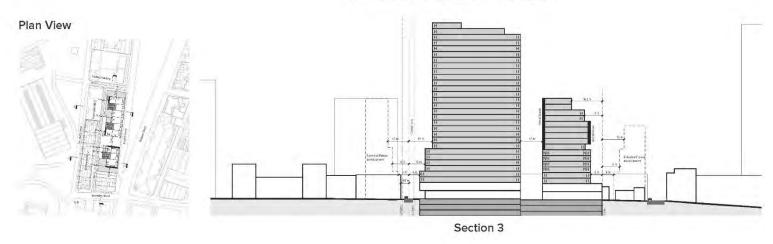
Response:

The transition between the Propose and terraces provides a high quality urban design butcome where a juxtaposition beween building heights, sge and materiality contributes to a sense of clace.

Similar and successful precedents in the City of Sydney include: Green Scuare's Ovo Tower (28 storeys) adjoining 2 storey terraces on Portman Street; One Central Park's Jean Nouveal Tower (30 storeys) adjoining three storey buildings; Redfem's lglob Tower (18 stories) adjoining two storey terraces; Potts Point's Springfield Avenue Tower (14 storeys) adjoining three storey terraces; Potts Point's Macleay Street Tower (20 storeys) adjoining 4 storey buildings, and Hyce Park Towers adjoining "Daringhuist 2 screet terraces."

In addition, the Proposal does not simply go from a 19 storey tower to the existing 2 storey terraces. Instead, a two storey podium base that aligns with the height of the terraces is provided with the tower itself setback "2m from the terraces. This approach is consistent with world's best stractice for (a) buildings, such as Torontos Tall Building Guidelines.

Finally, given the broader urbain renewal of the stea, age, disrepair of existing terraces and fact they are not heritage items, in all likelihood they will be redeveloped over the medium term.



The proposal does comply with ADG building separation controls. The CoS never requested this clarification.

32

Local Merit: ADG Compliance – Building Separation

11

SITE SPECIFIC MERIT TESTS

SITE SPECIFIC TEST 2 **BUILDING SEPARATION - Cornwallis Lane**

Council Comment:

On the eastern side of Cornwallis Lane is a low rise apartment building. The planning proposal request incorrectly quotes the Abartment Design Guide in stating that 12m building separation between habitable residential spaces is adequate to satisfy ADG requirements and allow additional development on this site. The ADG requirements for separation between two habitable residential spaces for 8+ storey buildings is 24m, and 18m for habitable facing non habitable residential spaces. Given the size of the blocks, and the narrow width of the laneway, setbacks to provide minimum required building separation for buildings over 8 storevs are not possible on either side of Cornwallis Lane

Response:

The Proposal does comply with ADG requirements for building separation by applying the "How to measure building separation" (page 3/) for adjoining sites, where half the minimum separation distance measured to the boundary is applied.

Given the narrow width of Cornwall's Lane, the sites are adjoining. As such, for the purpose of achieving the ADG separation requirements between building faces the centre line of Conwallis Lane has been used.

Plan View

This approach demonstrates the concept complies with the following Proposed Levels 1 and 2 are commercial and separation is not re-

Proposed Levels 3 to 4 apply the above standard and provide 6m of building separation to the centre line of Cornwallis Lane. The poten-

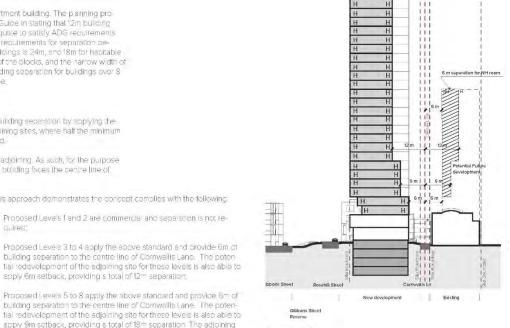
Proposed Levels 5 to 8 apply the above standard and provide 6m of

building separation to the centre line of Cornwallis Lane. The poten-

apply 9m setback, providing a total of 18m separation. The adjoining

site has the potential to reduce this setback if non-habitable is provid-

apply 6m setback, providing a total of 12m separation;



Section 1

 Proposed Levels 9 to 30 apply the above standard and provide 12m. of building separation to the centre line of Corriwallis Lane. The potential redevelopment of the adjoining site for these levels is also able to apply 12m setback, providing a total of 24m separation.

The proposal does comply with ADG building separation controls. The CoS never requested this clarification. 33

Local Merit: Building Length



SDCP2012 requires a maximum street frontage length of 65m on streets with a width greater than or equal to 18m wide. Our street reservation including Rosehill St, Gibbons St Reserve and Gibbons St is an average of 32m wide.

Our proposal complies with the above standard with one tower have a frontage of 53m and one tower a frontage of 32.2m.

In addition, the proposal is consistent with the DCP's objectives for Fine Grain, Architectural Diversity and Articulation including:

- a) Subdivision of larger sites
- b) Fine grain built form and varied architectural character
- c) A scale, modulation and facade articulation responding to local context.

Local Merit: Public Realm



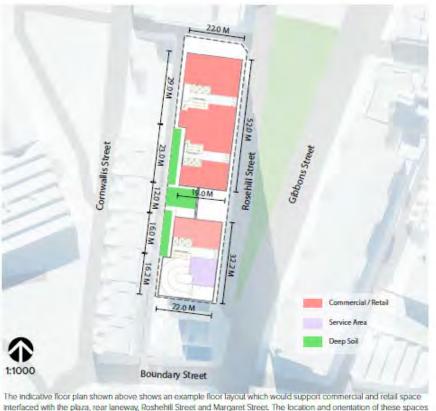
Local Merit: ADG Compliance – Deep Soil

DEEP SOIL Council Comment:

As no deep soil areas are provided at street level the proposal will need to rely on alternative measures for stormwater management on the site. Given that the proposal includes a 4.5 storey basement carpark, meeting these requirements will pose a significant challenge.

Response:

The Proposal provides 7.1% of the site area (180m²) as deep soil. The minimum requirement under the ADG 7%. This could be increased to 11% with minor adjustments to the basement carpark.



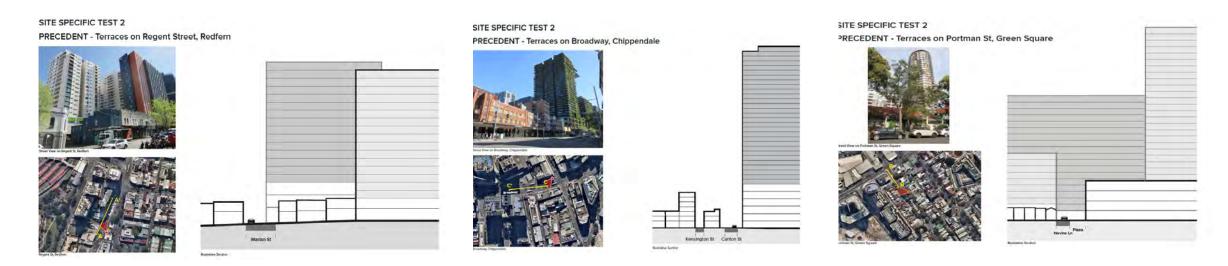
are key in working with or translating to the desired urban design and activated streetscape outcome.

FEATURES

DEEP SOIL : 180 SQM (7.1%)

The proposal does comply with ADG deep soil control. The CoS never requested this clarification.

Local Merit: Relationship to Rosehill Terraces



The juxtaposition of taller towers with lower terraces within transitional urban renewal areas creates interesting places. Significant Sydney-based precedent and overseas examples demonstrate this is an acceptable urban design solution.

Design Review: Ken McBryde



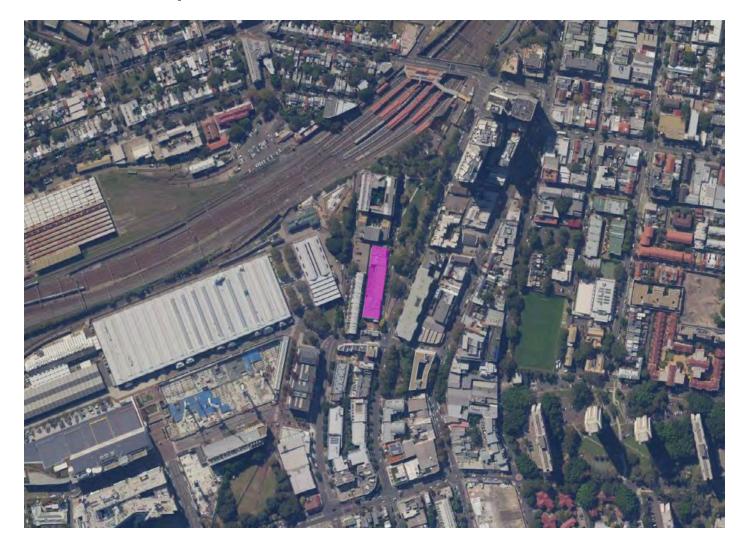
Acting on behalf of Sydney Architecture Studio

01_SITE FUNDAMENTALS & FIRST IMPRESSIONS

- 02_ADGs
- 03_WIND
- 04_ RECOMMENDATIONS.

01_Site Fundamentals & First Impressions

Site is part of an island



Cornwallis Lane in need of activation



Cornwallis Lane activated by Gibbons Place



Cornwallis Lane _ secondary outlook



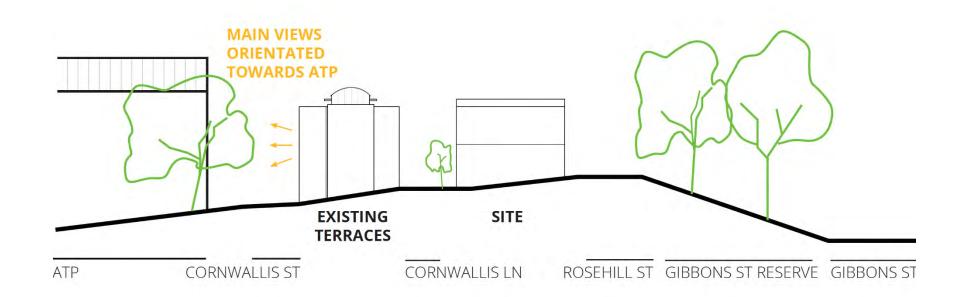
Terraces' primary living spaces & outlook



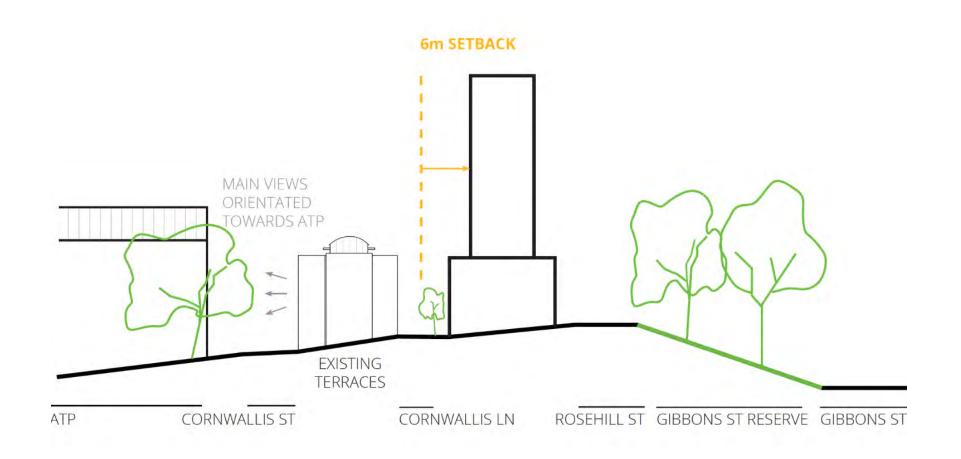
Innovation Corridor _ ATP pedestrian activity



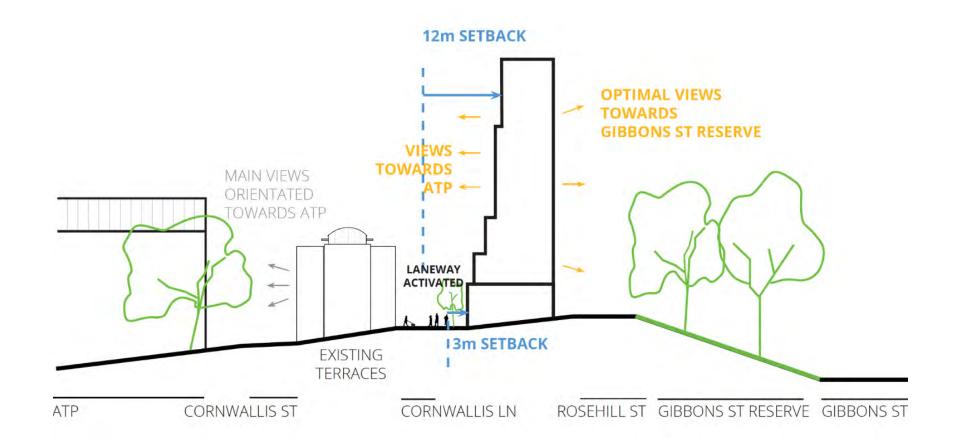
Initial response to first impressions



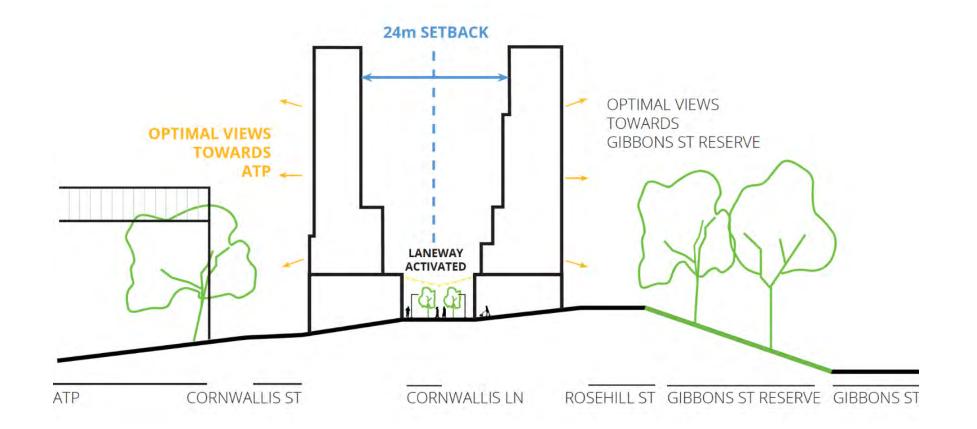
Existing condition: terraces' primary outlook is the west



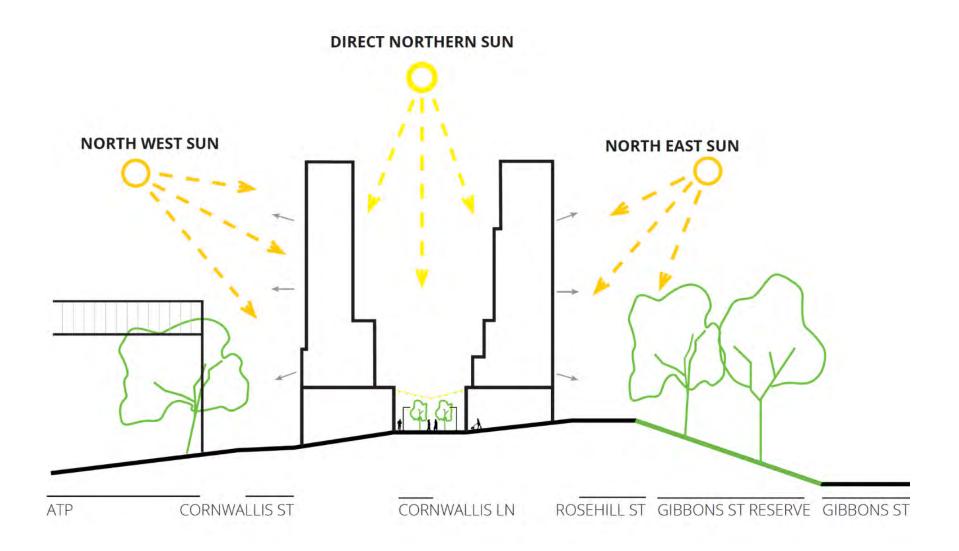
Typical response



Proposed response



Future condition: site to the west's interests accommodated



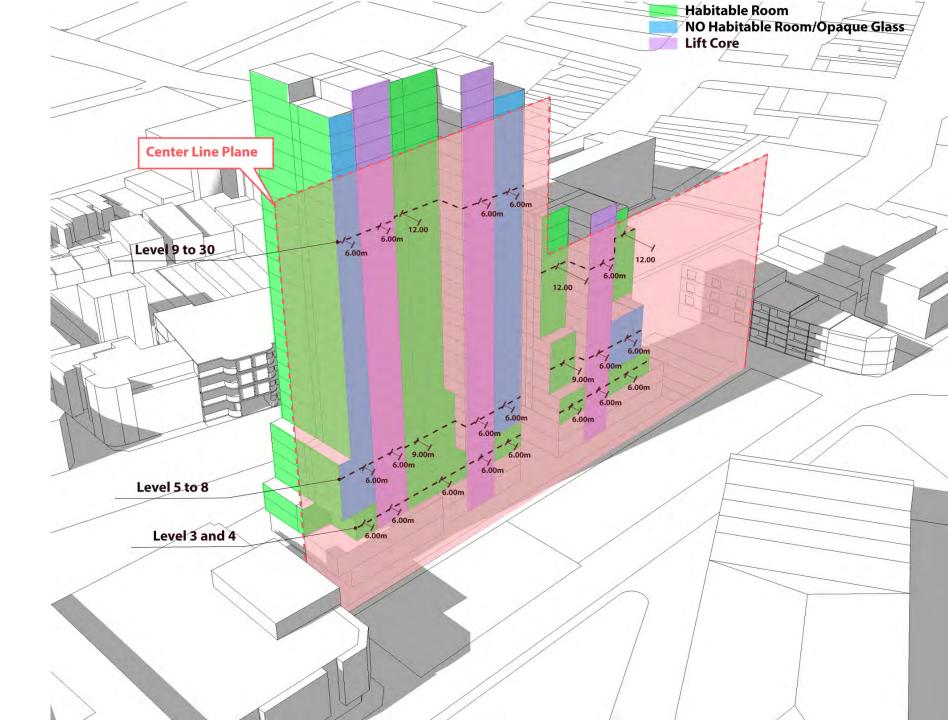
Northern aspect to the lane

Gibbons Reserve _functional components needed



02_ADG specific issues

02_ADG Separation

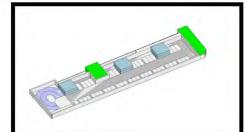


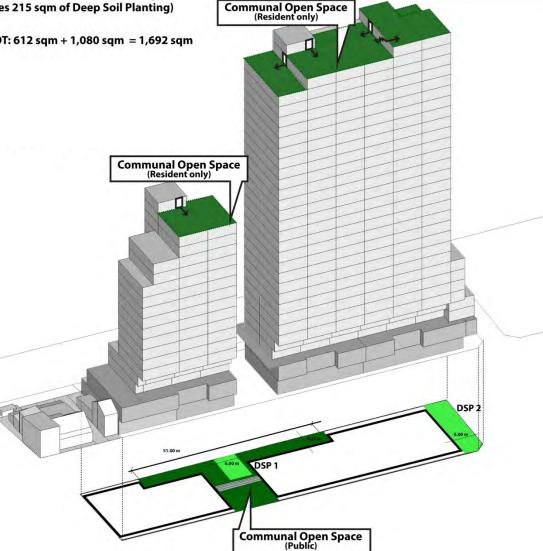
02_ ADG Mandatory **Communal Open Space**

Site Area - 2,544 sqm COS area requires - 636 sqm (25% site area) **COS Roof(Resident only)** __Roof North (Building 01) - 880 sqm __Roof South (Building 02) - 200 sqm TOT - 1,080 sqm

COS Ground (Public) - 612 sqm (Includes 215 sqm of Deep Soil Planting)

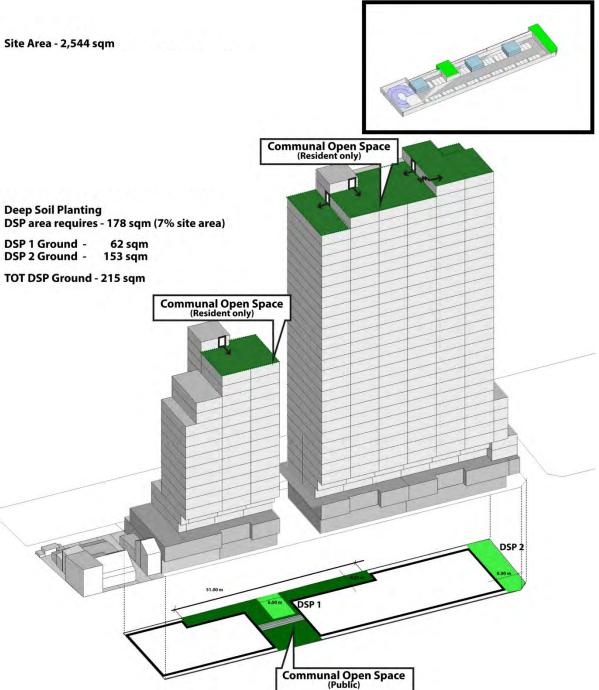
COS TOT: 612 sqm + 1,080 sqm = 1,692 sqm



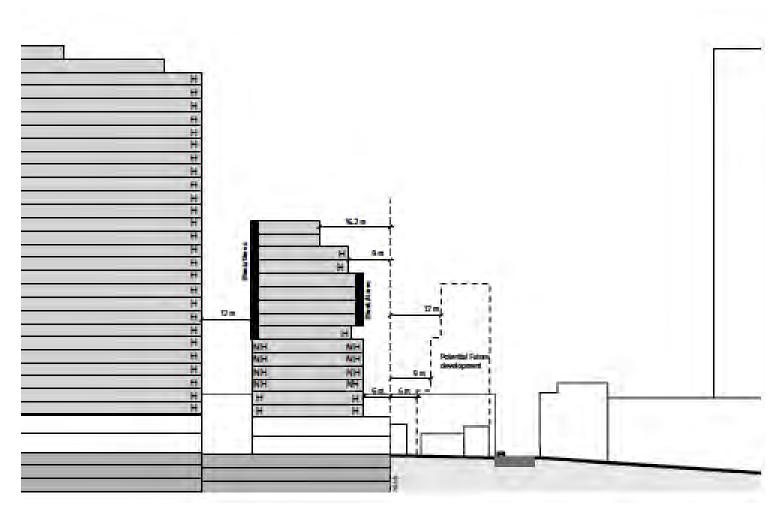


Site Area - 2,544 sqm

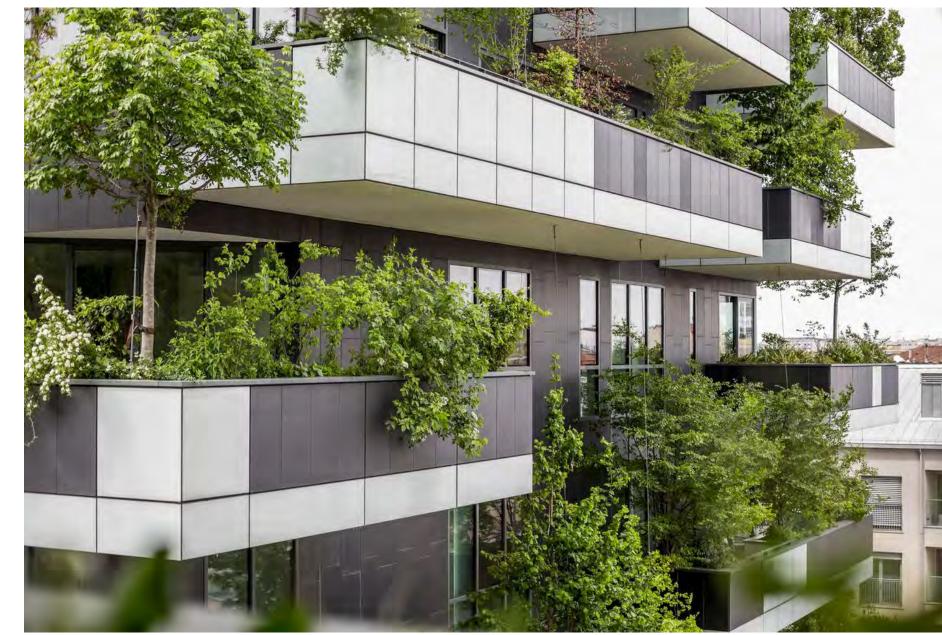
02_ADG Deep Soil Planting



02_ADG Transition in heights



03_WIND



03_WIND



04_OUTCOMES OF THE REVIEW

Recommend support

_as the site lends itself to density and height

_ADGs well satisfied

_no unusual issues with wind.

04_OUTCOMES OF THE REVIEW

With the following recommendations:

01_ Plaza design be developed to provide settings for public use in addition to those for paying customers of the food & beverage outlets that flank the plaza. Wind mitigation devices need to be designed to be asset to place making, proportions, and appeal of this Plaza

02_Proposal be developed with resilient and robust accommodation typologies for both the ground & first floors with the characteristics outlined in The Eastern City District Plan's Planning Priority E8 "Growing and investing in health and education precincts and the Innovation Corridor" Objective 21

03_ Design excellence undertaken so the best outcomes of this challenging site and proposed massing are delivered

04_ Landscape design of communal open spaces, including the wind mitigation elements, to be part of delivering design excellence

05 _ Immediate context and transitions to the neighbouring sites are thoroughly developed in future stages as a requirement to achieve design excellence.

Thank you