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Mr T Tredrea Strategic Social Planner Lane Cove Council 48 Longueville Road Lane Cove NSW 2066

11 July 2017

**Dear Terry** 

# **Subject: St Leonards South Precinct Affordable Housing Density Increase Advice**

Further to your instructions on behalf of Lane Cove Council (Council) we have identified a suitable amount of Affordable Housing contribution in the St Leonards South precinct (Study Area) and undertaken development feasibility modelling that reflects the varying size (area) and FSRs (floor space ratios) depicted for specific sites in a proposed LEP.

This advice forms an update of that provided to Council in June 2016.

The aim of this testing is to identify, for those sites in the St Leonards South precinct with a density uplift permitted the maximum number of Affordable Housing units that may be included and dedicated whilst still achieving a satisfactory project return.

It is assumed the proposed LEP will contain an inclusionary zoning clause for Affordable Housing (AH) reflecting a possible scale for the amount of AH stock to be contained on each site shown as a sliding scale based on gross floor area and varying site density.

#### **Market Value Basis**

Our primary method of valuation assessment is the development feasibility modelling referred to below supported by Direct Comparison with site sales and unit sales evidence. These results should be reviewed annually to reflect movements in the residential property market.

### **Background**

It is understood Council seeks to include in its pending LEP for specifically nominated sites in the St Leonards South precinct with varied densities a specific quantity of Affordable Housing units to encourage developers to provide this form of housing by dedication



at no cost to the recipient (title transferee) being Council or an Affordable Housing administrator.

The density uplift for each site is compared to a Base Case that reflects a hypothetical site in the same vicinity with an FSR of 2.75:1.0 (minimum density) without any Affordable Housing inclusion.

The number of Affordable Housing units specified in the Summary Table below reveals the maximum number of Affordable Housing dwellings to be dedicated for a specific density (FSR) uplift.

## Nominated Areas for the LEP within the St Leonards South Precinct.

The map extract (below) reveals the nominated "Areas" within the St Leonards South precinct to be depicted in the pending LEP.

It shows the Areas nominated for higher densities and Affordable Housing inclusion are located toward the east (Duntroon Ave) and north (Marshall Ave) of the precinct.

AREA 19 AREA 19 AREA 11

AREA 19 AREA 19 AREA 11

AREA 20

NORTH SYDNEY LGA

Figure 1: Precinct Area Map

Source: Lane Cove Council

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Table 1: Data provided for each site.

St Leonards South Sector	Site Area	LEP FSR	Additional GFA over 2.75:1.0	Maximum Height Indicated (Storeys)
Area 1	3,415m²	4.0:1.0	4,268m²	19
Area 2	2,315m²	3.7:1.0	2,199m²	15
Area 3	1,897m²	3.7:1.0	1,802m²	15
Area 4	1,669m²	3.7:1.0	1,585m²	12
Area 6	1,669m²	3.5:1.0	1,251m²	10
Area 13	1,967m²	3.0:1.0	491m²	10
Area 14	1,669m²	3.5:1.0	1,251m²	10

Source: Lane Cove Council

#### **Gross Floor Area Definition**

The gross floor area (GFA) is defined as the building area that Council applies to the stated FSR to derive a building area envelope size.

In this case it applies to a residential apartments use and includes the Affordable Housing stock.

## Market Commentary

We provide a development site property market commentary to describe the main drivers that effect purchaser demand, unit pricing and as a result development site value rates.

The main drivers are listed below.

#### **Interest Rates**

A cycle of historically low interest rates has underpinned buoyant house and unit pricing in the Eastern Seaboard capital cities in recent years. This extends to unit pricing on the Upper North Shore and St Leonards supporting our average pricing adopted of \$800,000 for one bedroom units, around \$1.30million for two bedroom units and \$1.70million for three bedroom units.

Whilst this buoyant market phase is expected to continue in the short term some indications of a change in the low interest rate cycle have emerged. Rates for investors have increased with more restrictive loan conditions applied.

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Soundings from the Reserve Bank and market commentators suggest a series of moderate interest rate increases could occur over 2018 in response to a strengthening economy.

In summary the buoyant market conditions for pricing of both units and development sites are broadly understood to be approaching the end of the cycle peak, however, the change is expected to be moderate over one to two years. Early signs of an easing market are evident in sales clearance rates slowing, pre-sales requiring greater time and unit price growth moderating.

### **Capital Sources**

The residential development market in Sydney continues to be underpinned by overseas capital pursuing the key sites in capital cities and inner ring areas such as St Leonards South.

Local developers have also participated in sites acquisitions with a number of established entities such as Winten and Dyldam entering (and exiting) St Leonards.

Development sites form one of the most volatile property sectors therefore rates paid will decline in response to a fall in sentiment in unit pricing where early signs are emerging. The pricing adopted for St Leonards South is expected to reflect the peak of the market.

# **Feasibility Modelling Results**

Development feasibility parameters are summarised below.

Table 2: Range of Variables Reflected in our Feasibility Modelling

Variable	Base Case Rate	Range Shown for the Nominated Sites	Range Basis (varies in proportion to )
RLV site rate	\$9,250/m²	\$9,250/m² - see Note 1 below	FSR (density)
Construction cost rate	\$2,700/m²	\$2,600/m² to \$3,250/m² of GBA	Building height
Basement parking rate	\$50,000/ bay	\$50,000 /bay	Basement depth
GR's (enclosed areas)			
One bedroom (55m²)	\$13,800/m²	\$14,000 to \$14,500/m²	
Two bedrooms (85m²)	\$13,500/m²	\$14,000 to \$15,250/m²	Building height (views); price range and site location.
Three bedrooms (115m²)	\$13,250/m²	\$13,750 to \$14,750/m²	

Source: HillPDA

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#### Note 1

Whilst the site acquisition rate (\$ /m²) typically varies from one site to another for factors affecting unit pricing, it has been held constant across all sites as the purpose of this modelling is to compare the number of Affordable Housing units that may be included for increased densities compared to the Base Case.

This constant rate of \$9,250/m<sup>2</sup> shows \$210,000 to \$280,000 /unit in proportion to the density change.

Nonetheless, the building construction rate (expressed as \$/m² of GBA) shown in our feasibility modelling increases moderately as the height of the building increases.

#### **SIC Levy**

No allowance for a potential State Government SIC levy is included.

# **Basement parking ratios**

We have reflected the following in our feasibility modelling:

### Parking ratios

- One bedroom units 0.50 bays per dwelling;
- Two bedroom units 0.90 bays per dwelling;
- Three bedroom units 1.40 bays per dwelling;
- Visitor spaces 1 bay / 4 units and
- Disabled spaces 1 bay / 10 visitor bays.

# **S94 Contributions**

We have been advised of the following rates to adopt for one bedroom units: \$12,120 /unit; two bedroom units: \$19,190/unit and three bedroom units - \$20,000 /unit (maximum).

The Affordable Housing stock in each case comprises a one bedroom unit configuration with an enclosed living area (saleable) of 55m<sup>2</sup> and basement parking allocated on a 0.50 bays per dwelling.

Our findings are contained in the Summary Table below.

#### **Development Feasibility Modelling**

In order to independently test the maximum Affordable Housing dwelling content for a given density increase required for a developer to be (reasonably) persuaded to dedicate the units to Council, we have derived the following results from our feasibility modelling.

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**Table 3: Modelling Results** 

Test case no.	Area	FSR	Affordable Housing Units	% of total stock (by enclosed floor area)
Base case	2,100m²	2.75:1.00	nil	nil
Area 1	3,415m²	4.00:1.00	10	4.8%
Area 2	2,315m²	3.70:1.00	6	4.6%
Area 3	1,897m²	3.70:1.00	6	5.7%
Area 4	1,669m²	3.70:1.00	5	5.4%
Area 6	1,669m²	3.50:1.0	3	3.4%
Area 13	1,967m²	3.00:1.0	1	1.1%
Area 14	1,669m²	3.50:1.0	3	3.4%

Source: HillPDA

To form a part of the inclusionary zoning for the St Leonards South precinct as proposed for a planned LEP, the table above reveals the maximum recommended Affordable Housing units to be included for each site.

This table reveals the Base Case is not viable for Affordable Housing content (ie. IRR of 13.84%) and the market anticipation extends to an FSR of 3.0 to 4.0:1.0 as a density range threshold for Affordable Housing to be viable with a range of inclusion shown above.

#### **Recommendation & Conclusion**

Our testing for the sites revealed a direct proportion between the FSR (density) and Affordable Housing content expressed as a percentage of the enclosed (saleable) floor space as shown in the second and fourth columns below. The table depicts a sliding scale for bonus FSR above the Base Case of 2.75:1.0 applicable to this Study Area.

The percentage of enclosed floor space (%) below applies to all sites in the Study Area whilst the resulting number of Affordable Housing units shown below applies to the Base Case (site area: 2,100m²). Larger sites for any given FSR should reveal for Affordable Housing stock the same percentage of floor area as shown below but a higher number of (AH) units.

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Table 4: General Scale - St Leonards South Precinct

Base Case Site Area: 2,100m².

Test case no.	FSR	Affordable Housing Unit No.	% of total stock (by enclosed floor area)
Base case	2.75:1.00	Nil	nil
Case 1	3.00:1.00	1	1%
Case 2	3.10:1.00	3	3%
Case 3	3.50:1.00	4	4%
Case 4	3.70:1.00	6	5%
Case 5	4.00:1.00	10	5%

Source: HillPDA

It is recommended that this result is reviewed periodically as the development feasibility trends will vary over time as the Precinct is developed and property market drivers vary altering the pricing trends for sites and units.

Yours faithfully

CHRIS D. SMITH FAPI, MRICS

Senior Associate

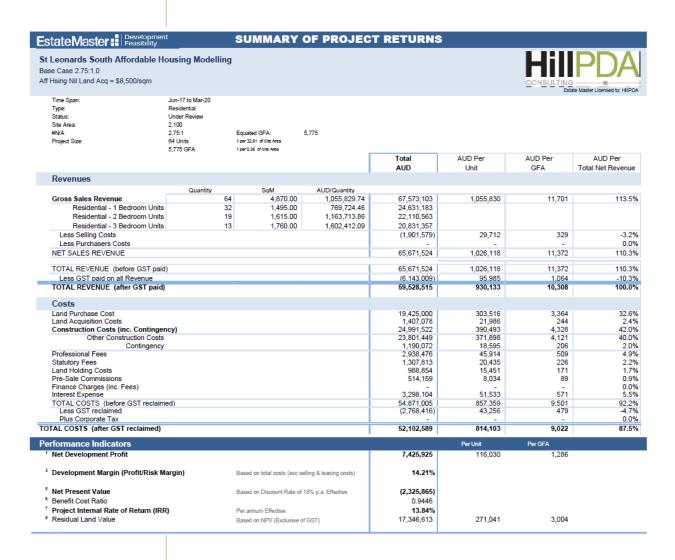
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# APPENDIX A: ESTATE MASTER FEASIBILITY MODELLING (BASE CASE -FSR 2.75 :1.0)



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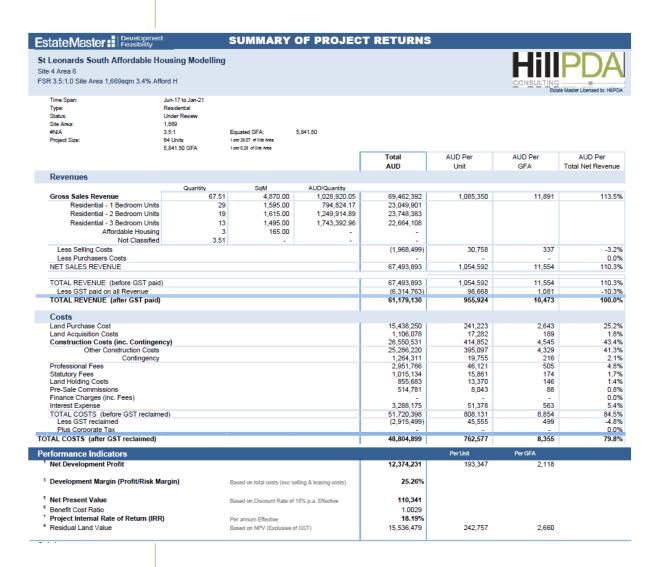
The following variables have been adopted with consistency across our feasibility modelling for these sites.

Development Feasibility Parameters	Input variables
Land Acquisition	10% deposit paid with the balance outlaid a month later with Stamp Duty based on the NSW scale.
Design and consultants fees	4% of construction costs for each.
Building construction cost rate	Varies around a range depicted in a table above (indicated by \$3,000/m² of GBA (total building area).
Statutory Fees	1.0% of construction costs
	S94 Contributions based on specific rates indicated in a table above.
Basement parking	Varies around a range depicted in a table above indicated by \$46,000 / bay.
Selling costs, Marketing & Legal fees	2.0% of GR's excl. GST
Marketing costs	1.0% of GR's excl.of GST.
Legal Fees	0.25% of GR's excl. of GST
Apartment Areas	1 bedrooms - 55m² of enclosed area
(Enclosed areas or living areas	2 bedrooms - 85m² of enclosed area
excluding parking)	3 bedrooms - 115m² of enclosed area
Financing	Borrowings cost of 6.50% over 80% of project costs with equity forming the remainder.

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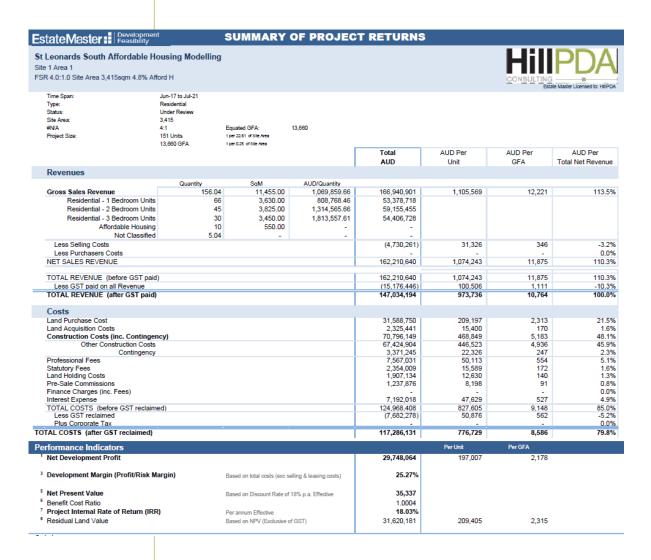
APPENDIX B: ESTATE MASTER
FEASIBILITY MODELLING (SITE 4 AREA 6 FSR SHOWS 3.50 :1.0 - 3 AFFORDABLE
HOUSING UNITS)



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APPENDIX C: ESTATE MASTER FEASIBILITY MODELLING (BONUS FSR SHOWS 4.00 :1.0 - 10 AFFORDABLE HOUSING UNITS)



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# APPENDIX D: GROSS REALISATIONS EVIDENCE

Existing Stock				
Address	Units (based on recent un	Туре		
"The Forum"	Sales range summary:			
1 Sergeants Lane	\$1,600,000 to \$2,400,000	(\$17,391/m² av.)		3 bedrooms
St Leonards	Specific sales:			(excl. penthouses)
	Unit 2107 (L21 east view)	\$1.68m in May 2017	\$16,800/m²	100m² living - 3 bedrms
	Unit 3408 (L34 east view)	\$2.225m in May 2017	\$19,347/m²	115m² living - 3 bedrms
	Unit 1801 (L18 west view)	\$2.05m in March 2017	\$16,400/m²	125m² living - 3 bedrms
	Unit 1808 (L18 east view)	\$2.00m in March 2017	\$16,000/m²	125m² living - 3 bedrms
	Unit 3308 (L33 east view)	\$2.175m in Feb 2017	\$18,913/m²	115m² living - 3 bedrms
	Unit 2201 (L22 west view)	\$1.88m in Feb 2017	\$18,800/m²	100m² living - 3 bedrms
"The Abode"	Sales range summary:			
599 Pacific Hwy	\$750,000 to \$880,000 (\$1	6,300 /m² av.)		1 bedroom
St Leonards	\$1,100,000 to \$1,400,000	(\$13,888/m² av.)		2 bedrooms
(cnr Albany Street)	\$1,300,000 to \$2,000,000	(\$15,000/m² av.)		3 bedrooms
	Specific sales:			
	Unit 174 (L15 west)	\$1.9m in Feb 2017	\$14,961/m²	127m² living - 3 bedrms
	Unit 59 (L7 east)	\$1.2m in Feb 2017	\$14,634/m²	90m² living - 2 bedrms
	Unit 163 (L13 west)	\$770,000 in Feb 2017	\$17,111/m²	45m² living 1 bedrm
	Unit 185 (L17 west)	\$1.3m in Jan 2017	\$13,000/m²	100m² living 3 bedrms
	Unit 124 (L7 west)	\$850,000 in Dec 2016	\$15,740/m²	54m² living 1 bedrm

# The Forum

This complex comprises of 38 stories (118 metres) with 483 in two (2) towers. Forum West is the second to the Forum Tower building, with 25 stories and 290 apartments. Forum Tower was completed in August 1999 and the Forum West was completed 3 years later. Both have a concierge, pool, spa, gym and private and public car parking facilities each. Developed by the Winten Property Group.

# **599 Pacific Highway**

This residential tower was built around 2000 and forms a prominent building with high visibility to traffic along the Pacific Highway. It has a 24 hour concierge, gym, spa, 15metre pool and lifts to all parking levels.

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Existing Stock		
Address	Units (based on recent unit sales)	Туре
"Air"	Sales range summary:	
10 Atchison Street	\$720,000 to \$955,000 (\$800,000 av. shows \$14,286/m² av.)	1 bedroom
St Leonards	\$1,100,000 to \$1,500,000 (\$16,250/m² av.)	2 bedrooms
	Specific sales:	
	Unit 2409 (L21 west view) \$780,000 in Feb 2017 \$14,181/m²	55m² living - 1 bedrm no car
	Unit 2509 (L25 west view) \$795,000 in Feb 2017 \$14,454/m²	55m² living - 1 bedrm no car
	Unit 2109 (L21 west view) \$725,000 in Dec 2016 \$12,946/m²	56m² living - 1 bedrm no car
	Unit 2408 (L24 west view) \$1.44m in Dec 2016 \$17,560/m²	82m² living - 2 bedrms 1 car
	Unit 1705 (L17 east view) \$1.125m in Nov 2016 \$14,423/m²	78m² living - 2 bedrms 1 car
	Unit 1706 (L17 west view) \$760,000 in Nov 2016 \$13,333/m²	57m² living –1 bedrm 1 car
	Unit 2806 (L28 south view) \$955,000 in Nov 2016 \$16,465/m²	58m² living 1 bedrm 1 car
	Unit 2508 (L25 W & S view) \$1.465m in Oct 2016 \$17,865/m²	82m² living 2 bedrms 2 cars

# 10 Atchison Street, St Leonards

The most recently completed high rise residential tower in St Leonards.

The following lists reported pre-sold stock results.

Pre-sold stock		
Address	Unit sales from recent enquiry	Туре
"St Leonards Square"	\$845,000 (\$16,900/m² av.)	50m² av. for 1 bedroom
472-486 Pacific Hwy &	\$1,61m to \$1.75m (\$22,158/m² av.)	69m² av. For 2 bedrooms
	\$2.0m (\$21,053/m² av.)	95m² av. for 3 bedrooms
"Embassy Tower"	\$640,000 (\$12,800/m² av.)	50m² av. for 1 bedroom
1 Marshall Avenue	\$1.37m - \$1.9m (\$19,699/m² av.)	83m² av. for 2 bedrooms
St Leonards.	\$1.77m av. (\$17,700/m²)	100m² av. for 3 bedrooms

# **St Leonards Square**

St Leonards Square comprises two (2) residential apartment towers with 539 units over 35 storeys in the vicinity of the railway station.

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Our enquiries with Mirvac revealed the asking prices are being achieved in pre-sales completed as anticipated for high profile marketing campaigns undertaken by a major apartment developer that is widely recognised with a lengthy track record.

# **Embassy Tower & 25 Marshall Ave, St leonards**

The Embassy Tower at 1-17 Marshall Ave is the second stage of a project underway by Loftex. This building will contain around 217 apartments with a mix of studios, one, two and three bedroom units with district views extending to the Sydney CBD for upper levels.

The prior building at 25 Marshall Avenue was recently completed with settlement prices consistent with the trends shown for other completed towers in the results above.

The developer has contributed funds toward the construction of a public plaza to be built over the southern section of the St Leonards Railway Station line.

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# APPENDIX E: SITE SALES EVIDENCE

# **Development Site Sales Evidence**

Since our prior advice in mid-2016, two further sales of amalgamated houses are recorded below in addition to a few single dwelling sales.

The recent key sales confirm the upper end of the range of \$11,000/m² of site area or \$295,238/unit (see "Berry Park" below) set by prior sales and an unconditional sale (Sale 2 below) reveal a lower rate around \$8,800/m² (\$227,814/unit) as expected for the greater (Planning) uncertainty accepted by the purchaser. The conditional sales are likely to be subject to a nominated unit yield being achieved by the gazetted LEP or further a DA consent.

Table 5: Development site sales evidence

Sale 1 "Berry Park"	Date	Sale Price	Site Area	Potential yield & Rate
36-40B Park Road & 27-43A Berry Road	Mar. 2017	\$61,000,000	5,212m²	210 units indicated
St Leonards		reported	\$11,704/m²	\$295,238/unit

Another cluster of home owners marketing their houses as Berry Park formed by dwellings on Park Road (4) and further residences on Berry Road (8) however they are bisected by Berry Lane that provides rear parking access to garages at the rear of most blocks.

As for other sites in the St Leonards South precinct the properties are located 500 metres from St Leonards Railway Station and the Pacific Highway. The sold property comprises of two rectangular sites almost aligned across the bisecting Berry Lane that provides a dual street frontage to each. The marketing information suggests district views to the south over the Harbour and Sydney CBD from the upper levels could be achieved.

The marketing agent's expressed an estimate of 210 apartments derived from a potential gross floor area (GFA) of 19,170m² ("STCA"). This equates to an estimated FSR of 3.68:1.0 given an average unit area of 91m² and shows a derived purchaser's site rate of \$295,238 /unit. This represents an artificial density potential which was not based on any statement or document produced by Council.

Sale 2	Dec. 2016	\$17,541,680	1,990m²	Unknown yield
14-16 Marshall Ave & 2 Berry Rd, St			\$8,815/m²	Based on 3.5:1.0
Leonards				\$227,814/unit

A low profile campaign by a city based agent resulted in three houses being sold in one line to a developer. Key aspects of this transaction are noted below.

Its appealing location near the top of the hill allows more extensive district views.

The transaction has settled (ie unconditional). This is expected to show a lower site rate than the other sales that are conditional on DA consent (for a prescribed unit yield presumably). The site has a regular shape with a corner frontage and close proximity to the railway station.

This purchaser density estimate reflects an artificial density potential which was not based on any statement or document produced by Council.

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#### Table 6: Further development site sales evidence

Address	Date	Sale Price	Site Area & Rate	Potential yield & Rate
Sale 3	Jan. 2016	\$61,500,000	5,574m²	246 units indicated
23-31 Holdsworth Ave & 24-32 Berry Rd, St Leonards			\$11,033/m²	\$250,000/unit

After a high profile marketing campaign this site comprising ten detached dwellings is located 500 metres from St Leonards Railway Station and the Pacific Highway sold to overseas interests.

The site has a rectangular shape with a dual street frontage of 76 metres will provide district views to the south over the Harbour and Sydney CBD from the upper levels. Close proximity to extensive infrastructure has appeal to overseas (unit) buyers. Marketed with the selling agent's expressed estimates of 246 apartments and a potential gross floor area (GFA) of 19,927m² ("STCA"). This equates to an estimated FSR of 3.57:1.0 given an average unit area of  $81m^2$  and shows a derived purchaser's site rate of \$250,000 /unit. This represents an artificial density potential which was not based on any statement or document produced by Council.

Sale 4	Sept. 2015	\$66,000,000	5,700m²	257 units
31-41 Canberra & 28-32 Holdsworth Ave.s, St Leonards			\$11,579/m²	\$257,000/unit

A key site comprising eight (8) dwellings situated close to Newlands Park and around 500 metres from the St Leonards Railway Station.

This location allows a (walking) proximity to the planned railway station upgrade (public) works. The tower will provide district views to the south over the Harbour and CBD from the upper levels. This site has a broad street frontage relative to the site area.

Marketed with an agent's expressed estimate of 257 apartments. Based on an average unit area of 80m² this equates to a potential GFA of 20,560m² and an FSR of 3.6:1.0. This shows a derived purchaser's site rate of \$257,000 /unit. This represents an artificial density potential which was not based on any statement or document produced by Council.

Sale	5	Sept. 2015	\$31,000,000	2,623m²	115 units
12 N	Narshall & 1-3 Holdsworth Ave.s,			\$11,819/m²	\$261,000/unit
St Le	eonards				

This site comprises four (4) dwellings also in a key position of the Master Plan Precinct with similar features to that described above. This site lies opposite the first major sale in the Precinct being 1-13 Marshall Avenue.

It lies in a lower price range to the transactions above (ie. greater demand) but is located in the same key sector of this Precinct.

It was marketed with an agent's expressed estimates of a potential GFA of 9,200m<sup>2</sup> and an FSR of 3.5:1.0. Given an average area of 80m<sup>2</sup> per unit this equates to 115 units and a derived (purchaser's) site rate of \$261,000 /unit. This represents an artificial density potential which was not based on any statement or document produced by Council.

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- 6. This report does not constitute a valuation of any property or interest in property. In preparing this report Hill PDA has relied upon information concerning the subject property and/or proposed development provided by the Client and Hill PDA has

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